1 STATE OF OKLAHOMA 2 1st Session of the 57th Legislature (2019) 3 HOUSE BILL 2398 By: Kannady 4 5 6 AS INTRODUCED 7 An Act relating to public retirement systems; amending 62 O.S. 2011, Section 3103, as last amended by Section 2, Chapter 245, O.S.L. 2018 (62 O.S. Supp. 8 2018, Section 3103), which relates to the Oklahoma 9 Pension Legislation Actuarial Analysis Act; modifying definition; defining terms; providing for cost-of-10 living adjustment for certain retirees of the Oklahoma Firefighters Pension and Retirement System; 11 providing for adjustments to retirement benefits based on Consumer Price Index; prescribing 12 computations; authorizing benefit increase for certain retired members of the Oklahoma Police 1.3 Pension and Retirement System; providing for offset; authorizing retirement benefit increase for certain 14 members of the Uniform Retirement System for Justices and Judges; authorizing retirement benefit increase 15 for certain retired members of the Oklahoma Law Enforcement Retirement System; providing for offset; 16 authorizing retirement benefit increase for certain retired members of the Teachers' Retirement System of 17 Oklahoma; authorizing retirement benefit increase for certain retired members of the Oklahoma Public 18 Employees Retirement System; providing for codification; providing an effective date; and 19 declaring an emergency. 20 21 22 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA: 23 24

- 1 | SECTION 1. AMENDATORY 62 O.S. 2011, Section 3103, as
- 2 last amended by Section 2, Chapter 245, O.S.L. 2018 (62 O.S. Supp.
- 3 2018, Section 3103), is amended to read as follows:
- 4 | Section 3103. As used in the Oklahoma Pension Legislation
- 5 | Actuarial Analysis Act:
- 6 1. "Amendment" means any amendment, including a substitute
- 7 | bill, made to a retirement bill by any committee of the House or
- 8 | Senate, any conference committee of the House or Senate or by the
- 9 House or Senate;
- 10 2. "RB number" means that number preceded by the letters "RB"
- 11 assigned to a retirement bill by the respective staffs of the
- 12 Oklahoma State Senate and the Oklahoma House of Representatives when
- 13 the respective staff office prepares a retirement bill for a member
- 14 of the Legislature;
- 3. "Legislative Actuary" means the firm or entity that enters
- 16 | into a contract with the Legislative Service Bureau pursuant to
- 17 | Section 452.15 of Title 74 of the Oklahoma Statutes to provide the
- 18 | actuarial services and other duties provided for in the Oklahoma
- 19 | Pension Legislation Actuarial Analysis Act;
- 20 4. "Nonfiscal amendment" means an amendment to a retirement
- 21 bill having a fiscal impact, which amendment does not change any
- 22 | factor of an actuarial investigation specified in subsection A of
- 23 | Section 3109 of this title;

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5. "Nonfiscal retirement bill" means a retirement bill:

a. which does not affect the cost or funding factors of a retirement system, or

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- b. which affects such factors only in a manner which does not:
 - (1) grant a benefit increase under the retirement system affected by the bill,
 - (2) create an actuarial accrued liability for or increase the actuarial accrued liability of the retirement system affected by the bill, or
 - (3) increase the normal cost of the retirement system affected by the bill,
- c. which authorizes the purchase by an active member of the retirement system, at the actuarial cost for the purchase as computed pursuant to the statute in effect on the effective date of the measure allowing such purchase, of years of service for purposes of reaching a normal retirement date in the applicable retirement system, but which cannot be used in order to compute the number of years of service for purposes of computing the retirement benefit for the member,
- d. which provides for the computation of a serviceconnected disability retirement benefit for members of the Oklahoma Law Enforcement Retirement System pursuant to Section 2-305 of Title 47 of the Oklahoma

Statutes if the members were unable to complete twenty

(20) years of service as a result of the disability,

- e. which requires membership in the defined benefit plan authorized by Section 901 et seq. of Title 74 of the Oklahoma Statutes for persons whose first elected or appointed service occurs on or after November 1, 2018, if such persons had any prior service in the Oklahoma Public Employees Retirement System prior to November 1, 2015, or
- f. which provides for a one-time increase in retirement benefits if the increase in retirement benefits is not a permanent increase in the gross annual retirement benefit payable to a member or beneficiary, occurs only once pursuant to a single statutory authorization and does not exceed:
 - (1) the lesser of two percent (2%) of the gross annual retirement benefit of the member or One Thousand Dollars (\$1,000.00) and requires that the benefit may only be provided if the funded ratio of the affected retirement system would not be less than sixty percent (60%) but not greater than eighty percent (80%) after the benefit increase is paid,

1 (2) the lesser of two percent (2%) of the gross 2 annual retirement benefit of the member or One 3 Thousand Two Hundred Dollars (\$1,200.00) and requires that the benefit may only be provided if 5 the funded ratio of the affected retirement system would be greater than eighty percent (80%) 7 but not greater than one hundred percent (100%) after the benefit increase is paid, 8 9 (3) the lesser of two percent (2%) of the gross 10

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- annual retirement benefit of the member or One

 Thousand Four Hundred Dollars (\$1,400.00) and

 requires that the benefit may only be provided if

 the funded ratio of the affected retirement

 system would be greater than one hundred percent

 (100%) after the benefit increase is paid, or
- (4) the greater of two percent (2%) of the gross annual retirement benefit of the volunteer firefighter or One Hundred Dollars (\$100.00) for persons who retired from the Oklahoma

 Firefighters Pension and Retirement System as volunteer firefighters and who did not retire from the Oklahoma Firefighters Pension and Retirement System as a paid firefighter.

As used in this subparagraph, "funded ratio" means the figure derived by dividing the actuarial value of assets of the applicable retirement system by the actuarial accrued liability of the applicable retirement system, or

g. which provides a cost-of-living adjustment as prescribed by Sections 2 through 7 of this act.

A nonfiscal retirement bill shall include any retirement bill that has as its sole purpose the appropriation or distribution or redistribution of monies in some manner to a retirement system for purposes of reducing the unfunded liability of such system or the earmarking of a portion of the revenue from a tax to a retirement system or increasing the percentage of the revenue earmarked from a tax to a retirement system;

- 6. "Reduction-in-cost amendment" means an amendment to a retirement bill having a fiscal impact which reduces the cost of the bill as such cost is determined by the actuarial investigation for the bill prepared pursuant to Section 3109 of this title;
- 7. "Retirement bill" means any bill or joint resolution introduced or any bill or joint resolution amended by a member of the Oklahoma Legislature which creates or amends any law directly affecting a retirement system. A retirement bill shall not mean a bill or resolution that impacts the revenue of any state tax in

which a portion of the revenue generated from such tax is earmarked for the benefit of a retirement system;

- 8. "Retirement bill having a fiscal impact" means any retirement bill creating or establishing a retirement system and any other retirement bill other than a nonfiscal retirement bill; and
- 9. "Retirement system" means the Teachers' Retirement System of
 Oklahoma, the Oklahoma Public Employees Retirement System, the
 Uniform Retirement System for Justices and Judges, the Oklahoma
 Firefighters Pension and Retirement System, the Oklahoma Police
 Pension and Retirement System, the Oklahoma Law Enforcement
 Retirement System, or a retirement system established after January
 1, 2006.
 - SECTION 2. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 49-143.7 of Title 11, unless there is created a duplication in numbering, reads as follows:
 - A. For purposes of this section the following definitions shall apply:
 - 1. "Initial COLA Benefit Date" means the later of the member's date of benefit commencement or July 1, 2008. This date is used in the definition of Initial COLA Benefit and Target COLA Benefit;
 - 2. "Initial COLA Benefit" means the accrued retirement benefit which will be used as the base benefit for determining the Target COLA Benefit. The Initial COLA Benefit equals the benefit in payment status as of the Initial COLA Benefit Date;

3. "CPI-U" means the Consumer Price Index for all urban consumers for all goods and services, as published by the Bureau of Labor Statistics, U.S. Department of Labor. This is used as a measure of price inflation for the development of the Target COLA Benefit defined below; and

- 4. "Target COLA Benefit" is the Initial COLA Benefit adjusted to reflect price inflation as measured by CPI-U. The Target COLA Benefit is calculated for each eligible member to equal the member's Initial COLA Benefit multiplied by a ratio of (A) divided by (B) as follows:
 - (A) is the CPI-U as of July 1, 2018.
 - (B) is the CPI-U as of July 1 of the calendar year of the Initial COLA Benefit Date.
- B. Except as provided in subsection C of this section and except for persons receiving benefits pursuant to Section 49-101 of Title 11 of the Oklahoma Statutes, the Board shall implement a benefit adjustment, to increase, if necessary, the retirement benefit for any person receiving benefits from the system as of June 30, 2018, and who continues to receive benefits on or after July 1, 2019. This benefit adjustment is intended to restore one hundred percent (100%) of the loss of the Initial COLA Benefit over the next three (3) years, if any, due to price inflation, as measured by CPI-U. The benefit adjustment shall be as follows:

1. Effective July 1, 2019, fifty percent (50%) of the amount by which the Target COLA Benefit is in excess, if any, of the June 2018 retirement benefit. Persons who retired after December 31, 2017, and before July 1, 2018, shall receive a benefit increase based on fifty percent (50%) of one-half (1/2) of the CPI-U change for the period beginning January 1, 2018, and before July 1, 2018;

- 2. Effective July 1, 2020, twenty-five percent (25%) of the amount by which the Target COLA Benefit is in excess, if any, of the June 2018 retirement benefit. Persons who retired after December 31, 2017, and before July 1, 2018, shall receive a benefit increase based on twenty-five percent (25%) of one-half (1/2) of the CPI-U change for the period beginning January 1, 2018, and before July 1, 2018; and
- 3. Effective July 1, 2021, twenty-five percent (25%) of the amount by which the Target COLA Benefit is in excess, if any, of the June 2018 retirement benefit. Persons who retired after December 31, 2017, and before July 1, 2018, shall receive a benefit increase based on twenty-five percent (25%) of one-half (1/2) of the CPI-U change for the period beginning January 1, 2018, and before July 1, 2018.
- C. Any increase in benefits a person is eligible to receive pursuant to repealed Section 49-136 of Title 11 of the Oklahoma Statutes, after June 30, 2008, shall be offset by the increase in benefits, if any, provided by this section.

D. Effective July 1, 2019, any persons receiving benefits pursuant to Section 49-101 of Title 11 of the Oklahoma Statutes shall each receive a benefit equal to Ten Dollars (\$10.00) for each year of credited service not to exceed thirty (30) years of service.

- SECTION 3. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 50-136.9 of Title 11, unless there is created a duplication in numbering, reads as follows:
- A. Except as provided in subsection B of this section, any person receiving benefits from the Oklahoma Police Pension and Retirement System as of June 30, 2018, who continues to receive benefits on or after July 1, 2019, shall receive an eight-percent increase in said benefits on July 1, 2019.
- B. Any increase in benefits a person is eligible to receive pursuant to repealed Section 50-120 of Title 11 of the Oklahoma Statutes, after June 30, 2018, shall be offset by the increase in benefits, if any, provided by this section.
- SECTION 4. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 1104K of Title 20, unless there is created a duplication in numbering, reads as follows:
- Any person receiving benefits from the Uniform Retirement System for Justices and Judges as of June 30, 2018, who continues to receive benefits on or after July 1, 2019, shall receive an eight-percent increase in said benefits beginning in July 2019.

SECTION 5. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 2-305.12 of Title 47, unless there is created a duplication in numbering, reads as follows:

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- A. Except as provided in subsection B of this section, any person receiving benefits from the Oklahoma Law Enforcement Retirement System as of June 30, 2018, who continues to receive benefits on or after July 1, 2019, shall receive an eight-percent increase in said benefits beginning in July 2019.
- B. Any increase in benefits a person is eligible to receive pursuant to subsection B, C or D of Section 2-305 of Title 47 of the Oklahoma Statutes, after June 30, 2019, shall be offset by the increase in benefits, if any, provided by this section.
- SECTION 6. NEW LAW A new section of law to be codified in the Oklahoma Statutes as Section 17-116.22 of Title 70, unless there is created a duplication in numbering, reads as follows:
- A. Any person receiving benefits from the Teachers' Retirement System of Oklahoma as of June 30, 2018, other than those benefits specified in subsection B of this section, who continues to receive benefits on or after July 1, 2019, shall receive an eight-percent increase in said benefits beginning in July 2019.
- B. Any person receiving benefits pursuant to subsection (3) of Section 17-105 of Title 70 of the Oklahoma Statutes whose benefits commenced prior to July 1, 2018, and who continues to receive

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    benefits on or after July 1, 2019, shall receive an eight-percent
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    increase in said benefits beginning in July 2019.
                                   A new section of law to be codified
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        SECTION 7.
                       NEW LAW
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    in the Oklahoma Statutes as Section 930.11 of Title 74, unless there
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    is created a duplication in numbering, reads as follows:
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        Any person receiving benefits from the Oklahoma Public Employees
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    Retirement System as of June 30, 2018, who continues to receive
    benefits on or after July 1, 2019, shall receive an eight-percent
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    increase in said benefits beginning in July 2019.
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        SECTION 8. Sections 2 through 7 of this act shall become
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    effective July 1, 2019.
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        SECTION 9. It being immediately necessary for the preservation
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    of the public peace, health or safety, an emergency is hereby
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    declared to exist, by reason whereof this act shall take effect and
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    be in full force from and after its passage and approval.
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THOMAS E. CUMMINS CONSULTING ACTUARY, INC.

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January 16, 2019

Representative Chris Kannady Room No. 240

Re: RBH No. 5134

RBH No. 5134

This bill amends the definition of a nonfiscal bill in the Oklahoma Pension Actuarial Analysis Act. The change is to allow the benefit increases described in this bill to be considered nonfiscal.

This contains an 8% increase in retirement benefits for retired participants in all the retirement systems except for the those from Oklahoma Firefighters Pension and Retirement System effective July 1, 2019.

Retired participants of OFPRS would receive an increase based on change in CPI-U from July 2008 to July 2018. Effective July 1, 2019 would be 50% of the change in the CPI-U 2018 from 2008. Effective July 1, 2020, another increase of 25% the change in CPI-U July 2018 from CPI-U 2008 and effective July 1, 2021 another increase of 25% the change in CPI-U July 2018 from CPI-U 2008. Effective July 1, 2019.

RBH No. 5134 as written is a non fiscal bill as defined by the Oklahoma Pension Legislation Actuarial Analysis Act because of the change in the definition of non fiscal retirement bill.

However if the emergency clause does not remain as a part of the bill, the bill becomes a fiscal retirement bill because the increased benefits are effective prior the definition change is effective.

I am a member of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein.

Thomas E. Cummins

Thomas E. Cummins, MAAA